Message Text

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EXDIS

E.O. 11652: XGDS-3 TAGS: PARM, US, UR

SUBJECT: TTBT/PNE DELEGATION MESSAGE NO 59

- 1. AT THE CONCLUSION OF ROUND V, THERE ARE THE FOLLOWING SUBSTANTIAL DIFFERENCES BETWEEN THE SIDE (MOSCOW 17649):
- (A) EXCEPTIONS. SOVIETS PROPOSAL WOULD ALLOW THREE EXCEPTIONS PER YEAR TO THE MAXIMUM INDIVIDUAL YIELD OF 150 KT. MAXIMUM YIELD OF SUCH EXCEPTIONS HAS NOT BEEN INCLUDED IN PROPOSAL. SOVIETS PROPOSE THAT SPECIAL METHODS TO CONFIRM YIELD BE WORKED OUT IN FUTURE, BUT BEFORE EXPLOSION ALLOWED.
- (B) AGGREGATE YIELD LIMIT. U.S. PROPOSAL FOR LIMIT ON AGGREGATE YIELD OF ONE MEGATON VS SOVIET PROPOSAL OF TWO MEGATONS AGGREGATE YIELD. U.S. POSITION IS RELATED TO ABILITY TO VERIFY ABSENCE OF COLLATERAL CLANDESTINE EXPLOSION.
- (C) DURATION OF TREATY. U.S. PROPOSES FIVE YEARS PLUS RENEWALS, MATCHING PROVISION OF TTBT. SOVIETS PROPOSAL IS FIFTEEN YEARS.
- (D) INSTALLATION AND OPERATION OF ON-SICE VERI-FICATION EQUIPMENT (EXCEPT FOR ELEMENTS IN EXPLOSIVE SECRET

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EMPLACEMENT HOLE). U.S. PROPOSES DESIGNATED PERSONNEL

INSTALL AND OPERATE EQUIPMENT. SOVIETS PROPOSE THAT PERSONNEL OF THE PARTY CARRYING OUT THE EXPLOSION ACCOMPLISH ALL ACTIVITIES WHILE DESIGNATED PERSONNEL OBSERVE. SOVIET TEXT CALLS FOR "JOINT OPERATION" WHICH THEY SAY MEANS DESIGNATED PERSONNEL OBSERVE.

- (E) EXAMINATION OF ON-SITE VERIFICATION EQUIPMENT.

 U.S. PROPOSES THAT EQUIPMENT TO BE USED AT SITE OF AN EXPLOSION BE AVAILABLE FOR EXAMINATION BY HOST PARTY FOR A SPECIFIC LENGTH OF TIME (CURRENTLY FIVE DAYS) AND IN THE PRESENCE OF DESIGNATED PERSONNEL. SOVIETS INDICATE PROBABLE ACCEPTANCE OF A SET TIME LIMIT BUT CONTINUE TO OBJECT TO PRESENCE OF DESIGNATED PERSONNEL WHILE EQUIPMENT IS BEING EXAMINED.
- (F) CUSTODY OF ON-SITE VERIFICATION EQUIPMENT.
 U.S. PROPOSAL IS THAT EQUIPMENT REMAIN IN CUSTODY
 OF DESIGNATED PERSONNEL. SOVIETS PROPOSE EQUIPMENT BE
 IN CUSTODY OF HOST PARTY.
- (G) OWNERSHIP OF EQUIPMENT. U.S. PROPOSES THAT ALL EQUIPMENT TO BE USED BY DESIGNATED PERSONNEL BE BROUGHT BY VERIFYING SIDE. SOVIETS HAVE NO TEXT BUT STATED ORALLY THAT HOST PARTY SHOULD SUPPLY ALL EQUIPMENT OTHER THAN YIELD DETERMINATION EQUIPMENT AND LOCAL SEISMIC NETWORK EQUIPMENT.
- (H) GEOGRAPHICAL AREAS AND TIME PERIODS OF OBSERVER ACCESS. U.S. HAS PROPOSED ACCESS TO ANY POINT BY AGREED ROUTES IN A TEN KILOMETER RADIUS AND OPPORTUNITY TO EMPLACE SEISMIC INSTRUMENTS AT AGREED POSITIONS WITHIN TWENTY KILOMETER RADIUS. SOVIET PROPOSAL WOULD ALLOW DESIGNATED PERSONNEL AND SEISMIC INSTRUMENTS ONLY WITHIN THE TEN KILOMETER RADIUS. SOVIETS ALSO REQUIRE THAT AN "UNDERSTANDING" BE REACHED WITH HOST PARTY ON THEIR ACTIVITIES BY DESIGNATED PERSONNEL.
- (I) THE LOCATION OF YIELD MEASURING EQUIPMENT IN RELATIONS TO EXPLOSIVE CANISTER. U.S. PROPOSAL FOR LOCATION OF SUCH EQUIPMENT ALLOWS MEASUREMENT OF YIELD SECRET

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WHILE SOVIET POSITION ON LOCATION OF SUCH EQUIPMENT WILL NOT LEAD TO DETERMINATION OF YIELD BELOW ABOUT 100 KILOTONS. SOVIETS SAY THIS IS SUFFICIENT BECAUSE THIS DETERMINES THAT YIELD DOES NOT EXCEED THAT STATED BY THE HOST PARTY. U.S. FEELS THIS NOT ADEQUATE IN RELATIONSHIP TO TASK OF CONFIRMING ABSENCE OF COLLATERAL CLANDESTINE EXPLOSION.

- (J) EXPENSES OFDESIGNATED PRSONNEL. U.S. HAD PROPOSED THAT EXPENSES BE BORNE BY HOST PARTY, WHILE SOVIETS PROPOSETHEY BE BORNE BY VERIFYING SIDE. SIDES HAVE AGREED TO DROP PROVISION AND RESUME DISCUSSION LATER.
- (.() OBSERVERS RIGHT TO BE PRESENT AT EXPLOSIONS IN YIELD RANGE OF 100 TO 150 KILOTONS. U.S. PROPOSES AT DISCRETION OF VERIFYING SIDE. SOVIETS PROPOSE THAT THEY BE PRESENT ONLY AT INVITATION OF HOST PARTY.
- 2. PROGRESS WAS MADE ON THE CONFIRMATION OF GIOLOGICAL AND GEOPHYSICAL DATA ISSUE. AGREEMENT APPEARS POSSIBLE IN PROCEDURES BY WHICH DESIGNATED PERSONNEL WILL BE ABLE TO CONFIRM THESE PROPERTIES. THIS CONFIRMATION CAN BE ACCOMPLISHED BY THEIR WITNESSING EITHER THE FINAL STAGE OF DRILLING OF EMPLACEMENT HOLES OR THE TAKINS OF ROCK SAMPLES FROM THE EMPLACEMENT HOLE, OR THE OBTAINING OF CORE SAMPLES FROM AN EXPLORATORY HOLE, AND COMPARING THE SAMPLES WITH THE DATA PROVIDED BY THE HOST PARTY. THE OPTIONS WOULD BE AT THE DISCRETION OF THE HOST PARTY
- 3. JOINT LANGUAGE ON THE LEGAL ARTICLES OF THE PROTOCOL HAVE BEEN AGREED AD REFERENDUM TO DELEGATIONS (MOSCOW 17967). DIFFERENCES ARE IN AREAS OF EQUIPMENT AND PERSONAL PROPERTY OF DESIGNATED PERSONNEL, AND THEIR IMMUNITY FROM PROSECUTION.
- 4. THERE HAS BEEN A RELUCTANCE BY THE SOVIETS TO CONDUCT EXPERTS MEETINGS. MOROKHOV HAS NOT ALLOWED SOVIET TECHNICAL EXPERTS TO MEET WITH U.S. EXPERTS EXCEPT AS SUPPORT TO HEADS OF DELEGATIONS SINCE THE SECOND WEEK OF ROUND V. SECRET

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- 5. IN INFORMAL DISCUSSIONS DECEMBER 17 AND 18, WITH MOROKHOV AND TIMERBAEV QUESTION OF FORMAT HAS BEEN RAISED. FROM COMMENTS OF BOTH, IT CLEAR THAT USSR IS FLEXIBLE ON THIS POINT, AND THAT SOVIET SIDE IS NOT WEDDED TO ITS PROTOCOL AND TWO PROCEDURES PACKAGE.
- 6. ATMOSPHERE HAS BEEN GENERALLY CORDIAL, WITH ONLY TWO SIGNIFICANT EXCEPTIONS: (A) INITIAL SOVIET LACK OF DILIGENT ATTENTION TO NEEDS OF U.S. DELEGATION FOR ACCOMMODATIONS, AND (B) MOROKHOV'S VERBAL FLARE-UP AT MEETINGS EARLIER THIS MONTH. BOTH OF THESE SEEM TO HAVE PASSED AWAY. DURING LAST MEETING OF ROUND V, MOROKHOV SAID HE NOW SEES THAT U.S. SIDE REALLY IS TRYING TO FIND COMPROMISE SOLUTIONS TO REMAINING PROBLEMS.

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